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Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ERDA-05 CIAE-00 H-02 INR-07

IO-10 L-02 NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01

SAJ-01 SAM-01 SP-02 SS-15 USIA-06 TRSE-00 NSC-05

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---------- 107495
R 111440Z APR 75
FM USMISSION NATO
TO SECSTATE WASHDC 1139
SECDEF WASHDC
INFO USDEL MBFR VIENNA
AMEMBASSY ATHENS
AMEMBASSY BONN
AMEMBASSY COPENHAGEN
AMEMBASSY LONDON
AMEMBASSY OSLO
AMEMBASSY ROME
AMEMBASSY ANKARA
USNMR SHAPE
USCINCEUR

S E C R E T USNATO 1996

E.O. 11652: GDS
TAGS: PARM, NATO
SUBJ: MBFR: FLANK SECURITY: DRAFT GUIDANCE TO AHG

1. THIS MESSAGES TRANSMITS, FOR EASE OF REFERENCE, THE CURRENT VERSION OF SPC DRAFT GUIDANCE TO AHG ON FLANK SECURITY. THIS TEXT REFLECTS WITHDRAWAL OF THE ITALIAN FORMULATION. FUTURE MESSAGES ON THIS SUBJECT WILL REFER TO THIS TEXT.

2. BEGIN TEXT

MBFR: FLANK SECURITY

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I. INTRODUCTION
PARAGRAPH 30 OF C-M(73)83(FINAL REFLECTS THE PREOCCUPATIONS OF THE ALLIANCE THAT THE SOVIET UNION COULD USE THE TERRITORIES ADJACENT TO THE AREA OF REDUCTIONS OR

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THOSE ADJACENT TO NATO'S FLANK COUNTRIES FOR A BUILD-UP OF ITS FORCES IN THE POST-MBFR PERIOD. ALTHOUGH THE MBFR WORKING GROUP HAS CONCLUDED THAT RECIPROCAL APPLICATION OF THE CONSTRAINTS ENVISAGED IN PARAGRAPH 30, WITH ONE POSSIBLE EXCEPTION, WOULD BE INTOLERABLE FOR NATO'S DEFENCE POSTURE AND FLEXIBILITY(1), THE ALLIANCE CONTINUES TO BELIEVE THAT THE BASIC CONCERNS REFLECTED IN PARAGRAPH 30 ARE LEGITIMATE AND MUST BE ADEQUATELY MET.

II. AGREEMENT PROVISIONS
2. THE ALLIANCE FAVOURS THE INCLUSION IN THE FIRST PHASE MBFR AGREEMENT OF A PROVISION ON FLANK SECURITY. THE CONCIL INTENDS, AT AN APPROPRIATE TIME, TO APPROVE THE TREATY-LANGUAGE TEXT OF SUCH A PROVISON FOR PRESENTATION TO THE WARSAW PACT. IT IS ENVISAGED THAT THE TEXT WOULD BE BASED ON THE FOLLOWING FORMULATION WHICH IS PROVIDED FOR THE AD HOC GROUP'S INTERIM USE AS SET OUT IN SECTION III, BELOW:

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(1) REFERENCE IS MADE TO AC/276-D(74)2

THE US AND USSR UNDERTAKE TO REFRAIN FROM ANY ACTION (E.G. REDEPLOYMENT OFFORCES) INFRINGING UPON EITHER THE SPRIIT OR THE LETTER OF THIS AGREEMENT. FORCES WITHDRAWN ACCORDING TO THE PRESENT AGREEMENT WILL NOT BE REDEPLOYED IN GEOGRAPHICAL REGIONS(2) WHERE THEIR ADDED PRESENCE WOULD EITHER INFRINGE UPON THE PRINCIPLE THAT FORCE REDUCTIONS IN CENTRAL EUROPE SHOULD NOT DIMINISH THE SECURITY OF THOSE COUNTRIES HAVING PARTICIPATED IN THE NEGOTIATIONS WITH SPECIAL STATUS OR CIRCUMVENT THE OBJECTIVE PURSUED IN THIS AGREEMENT OF ENHANCING STABILITY AND SECURITY IN EUROPE.

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BEGIN FOOTNOTE (2) FOR INTERNAL INFORMATION OF AD HOC GROUP ONLY:

EITHER
THE QUESTION WHETHER THESE GEOGRAPHIC AREAS SHOULD BE DEFINED OR NOT REMAINS TO BE SETTLED BY THE ALLIES AT AN APPROPRIATE TIME.

OR
SOME DELEGATIONS BELIEVE THAT THE FINAL AGREEMENT PROVISION WOULD HAVE TO BE COMPLEMENTED BY SOME KIND OF AN INSTRUMENT CLEARLY SPECIFYING THE GEOGRAPHIC AREAS TO WHICH RE-DEPLOYMENT OF WITHDRAWN FORCES WOULD BE PROHIBITED. ONE DELEGATION FAVOURS AND EXCHANGE OF LETTERS. ANOTHER DELEGATION FAVOURS AN INTERPRETATIVE DECLEARATION, ALBEIT ONLY A UNILATERAL WESTERN DECLEARATION, AND BELIEVES THAT IN THIS CONTEXT HUNGARY WOULD HAVE TO BE EXPLICITLY MENTIONED.

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SOME OTHER DELEGATIONS BELIEVE THAT EFFORTS TO OBTAIN AGREE-
MENT ON THE SPECIFIC AREAS WHERE REDEPLOYMENT OF WITHDRAWN
FORCES WOULD DIMINISH THE SECURITY OF THE FLANK COUNTRIES
COULD BROADEN THE GEOGRAPHICAL FOCUS OF THE NEGOTIATION IN
AN UNDESIRABLE WAY. OTHER DELEGATIONS BELIEVE
THAT SUCH EFFORTS SHOULD BE UNDERTAKEN IMMEDIATELY. ALL
DELEGATIONS, HOWEVER, AGREE THAT THE QUESTION WHETHER SUCH
SPECIFICATION IS REQUIRED OR NOT WILL HAVE TO BE SOLVED AT
AN APPROPRIATE TIME. END FOOTNOTE(2)

III ACTION REQUESTED OF ALLIED NEGOTIATORS

3. THE ALLIED NEGOTIATORS SHOULD:

(A) CONTINUE VIGOROUSLY TO SET OUT ALLIED CONCERNS ON
FLANK SECURITY. THIS COULD HAVE THE ADVANTAGE OF
STRENGTHENING THE ALLIED NEGOTIATING POSITION AND
INCREASING THE POSSIBILITY THAT THE WARSAW PACT
WILL AGREE TO THE TREATY PROVISION WHICH THE
ALLIANCE WILL IN DUE COURSE PROPOSE.

(B) CONTINUE TO SOUND OUT THE WARSAW PACT REPRESEN-
TATIVES AS TO THE ACCEPTABILITY OF POSSIBLE
SOLUTIONS TO MEET THE CONCERNS OF THE SPECIAL
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STATUS PARTICIPANTS.

(C) TELL THE WARSAW PACT REPRESENTATIVES THAT THE
ALLIES FAVOUR THE INCLUSION IN THE FIRST PHASE
AGREEMENT OF A TREATY PROVISION TO PROTECT THE
INTERESTS OF PARTICIPANTS HAVING A SPECIAL STATUS.

(D) /BRACKET/ AT A TIME WHICH THE AD HOC GROUP DEEMS APPRO-
PRIATE, /BRACKET/ /BRACKET/ WHEN SO INSTRUCTED BY THE COUNCIL,
/BRACKET/ CONVEY TO THE WARSAW PACT THE FORMULATION IN SECTION
II ABOVE, IDENTIFYING IT AS THE "ALLIED POSITION" ON FLANK
SECURITY BUT EXPLAINING THAT IT IS NOT YET IN THE
FORM OF AN AGREEMENT PROVISION; TELL THE WARSAW
PACT COUNTRIES THAT THE ALLIES WILL IN DUE COURSE
PROPOSE TO THEM THE TREATY-LANGUAGE TEXT OF AN
AGREEMENT PROVISION AS DESCRIBED IN (C) ABOVE, AND
THAT SAID TEXT WILL BE BASED UPON THE "ALLIED POSITION".

(E) MAKE IT CLEAR TO THE WARSAW PACT THAT, IN ADDITION,
THE ALLIES WILL MAKE SPECIFIC AND COMPREHENSIVE
PROPOSALS IN DUE COURSE TO MEET THE MORE GENERAL
NON-CIRCUMVENTION CONCERNS OF ALL WESTERN
PARTICIPANTS IN THE NEGOTIATIONS.
END TEXTBRUCE

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To: STATE
SECDEF INFO MBFR VIENNA
ATHENS
BONN
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OSLO
ROME
ANKARA
USNMR SHAPE
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